1	of the State of California
2	JEANNE C. WERNER (State Bar No. 93170) Deputy Attorney General
3	Department of Justice 2101 Webster Street, 12th Floor
4	Oakland, California 94612-3049 Telephone: (510) 286-3787
5	Attorneys for Complainant
6	
7	BEFORE THE
8	BOARD OF ACCOUNTANCY DEPARTMENT OF CONSUMER AFFAIRS
9	STATE OF CALIFORNIA
10	
11	In the Matter of the Accusation) NO. AC-95-28 Against:
12) RUSSELL PONCE) DEFAULT DECISION AND
13	1275 Fourth Street Suite 640) ORDER OF THE BOARD Santa Rosa, CA 95404)
14	Certified Public Accountant) [Gov. Code §11520]
15	Certificate No. 11995,
16	Respondent.)
17	
18	<u>STATUTES</u>
19	1. The California State Board of Accountancy,
20	Department of Consumer Affairs ("Board"), is authorized to revoke
21	respondent's Certified Public Accountant Certificate pursuant to
22	section 5100 of the California Business and Professions Code,
23	which provides that the Board may revoke, suspend or refuse to
24	renew any permit or certificate issued by the Board.
25	2. California Government Code section 11506(b)
26	provides, in pertinent part, that the "respondent shall be

27 entitled to a hearing on the merits if he files a notice of

defense, and any such notice shall be deemed a specific denial of all parts of the accusation not expressly admitted. Failure to file such notice shall constitute a waiver of respondent's right to a hearing, but the agency in its discretion may nevertheless grant a hearing..."

- 3. California Government Code section 11520(a) provides, in pertinent part, that "If the respondent fails to file a notice of defense or to appear at the hearing, the agency may take action based upon the respondent's express admissions or upon other evidence and affidavits may be used as evidence without any notice to respondent..."
- 4. Business and Professions Code section 5100 provides for discipline based upon unprofessional conduct, including gross negligence in the practice of public accounting [Sec. 5100(c)].
- 5. Section 5107 provides, in part, that the Board may request the administrative law judge, as part of the proposed decision in a disciplinary proceeding, to direct any holder of a permit or certificate found in violation of section 5100(c) to pay to the Board all reasonable costs of investigation and prosecution of the case, including, but not limited to, attorney's fees.
- 6. Under California Business and Professions Code section 118, the suspension, expiration, or forfeiture by operation of law of a license issued by the board, or its suspension, forfeiture, or cancellation by order of the board or by order of a court of law, or its surrender without the written

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consent of the board, shall not, during any period in which it may be renewed, restored, reissued, or reinstated, deprive the board of its authority to institute or continue a disciplinary proceeding against the licensee upon any ground provided by law or to enter an order suspending or revoking the license or otherwise taking disciplinary action against the license on any such ground.

JURISDICTION AND FINDINGS OF FACT

Jurisdiction

- 7. On or about October 16, 1965, Certified Public Accountant Certificate No. 11995 was issued by the Board to Russell Ponce ("respondent"). The certificate expired on September 1, 1993, because the renewal fee was not paid and evidence of compliance with continuing education regulations was not submitted.
- 8. On or about March 26, 1996, Complainant Carol B. Sigmann, in her official capacity as Executive Officer of the Board, filed Accusation No. AC-95-28 against Russell Ponce. A copy of the Accusation is attached hereto as Annex A and incorporated herein as though fully set forth.
- 9. On or about April 12, 1996, Patricia Mota, an employee of the Office of the Attorney General, sent by regular mail a copy of Accusation No. AC-95-28, Statement to Respondent, Government Code sections 11507.5, 11507.6, and 11507.7, the Notice of Defense form, and a Request for Discovery, to respondent's address of record with the Board, which was and is 1275 Fourth Street, Suite 640, Santa Rosa, CA 95404. In or

about April 1996, the aforementioned documents were returned to the Office of the Attorney General marked "Return to Sender" by the U.S. Postal Service.

On or about April 26, 1996, Ms. Mota again served the above-described "accusation package" by mailing it to respondent at the above-described address of record by certified mail. In or about May 1996, the aforementioned documents were returned to the Office of the Attorney General marked "Unclaimed" by the U.S. Postal Service. On or about May 22, 1996, the "accusation package was mailed by certified mail to respondent at another address of respondent known to the Board, 2419 Tamarisk Drive, Santa Rosa, CA 94505. The green Domestic Return Receipt was returned by the USPS to the Office of the Attorney General, and in the box marked "Signature (Addressee or Agent)" appears respondent's signature.

The above-described service was effective as a matter of law pursuant to the provisions of California Government Code section 11505, subdivision (c).

10. Respondent has failed to file a Notice of Defense within 15 days after service upon him of the Accusation and therefore waived his right to a hearing on the merits of Accusation No. AC-95-28.

Findings of Fact

Pursuant to its authority under Government Code section 11520, and based on the evidence before it, the Board finds that:

11. Respondent performed an audit for American Capital Holding Corporation (formerly American Entertainment Venture

- 12. American Capital was organized under the laws of the state of Nevada in August 1983. Union Pacific was organized under the laws of the Territory of the British Virgin Islands on September 27, 1988, and began doing business in the United States in December 1989. American Capital acquired Union Pacific on April 1, 1990.
- 13. American Capital presents its financial statements on a consolidated basis, with 90% of the assets attributable to Union Pacific.
- 14. With regard to certain assets presented in the financial statements, the value and ownership of the assets were questionable. The single largest item on both sets of financial statements is Marketable Securities recorded at \$5 million. The transaction is described in the notes to the financial statements as a capital contribution of 5,000,000 shares of newly issued preferred stock from American Capital (parent) to Union Pacific (subsidiary). Union Pacific then exchanged the parent company stock for the marketable securities.
- 15. The audit file contained two facsimile confirmations of a \$5 million investment, both headed "Environtec Inc." (Environtec is one of the investments in the marketable securities portfolio). One facsimile confirms the quantity of stocks and the \$5 million or greater market value of the

portfolio. The facsimile appears to be from a related party,
Allen Broughton. The other facsimile confirms the per share
value of the stocks in the portfolio. The faxed confirmations
raise questions regarding the credibility of the confirmations.
The materiality of these investments affects the level of
reliance that an auditor places on the confirmations.

- 16. The auditor used NASDAQ statistics to substantiate the per share value of two of the stocks (that together represent 79% of the \$5 million investment). The test was of little value, given the thinly traded nature of the shares involved. In addition, a "going concern" issue was raised in the SEC form 10-K for UsAsia International Publications, Inc. (one of the investments).
- The agreement between American Capital and the Kendrick Trust entitled "Capitalization Agreement American Capital" reflects that the marketable securities would be purchased by American Capital and would be available for the benefit of Union Pacific. The agreement states that American Capital will issue 5,000,000 shares of its preferred stock to the Hartford Investment Fund II as consideration for the marketable securities, which appear to be owned by American Capital, not Union Pacific.
- 18. Kendrick Trust and/or Allen Broughton, Trustee, are related parties to the entities under audit.
- 19. The \$5 million investment was not an arms-length transaction.
 - 20. Union Pacific exceeded the limitations imposed by

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- 21. Respondent was grossly negligent in the performance of the audit of American Capital for the six months ended December 31, 1990, which represents an extreme departure from the standard of practice of public accountancy because of various departures from Generally Accepted Auditing Standards ("GAAS"). The departures from GAAS include, but are not limited to, the following:
- A. The audit working papers fail to document any planning for the audits.
- B. The audit working papers fail to document the auditor's understanding of internal control structure and the assessed level of control risk.
- C. The auditor failed to perform analytical procedures in the planning and overall review stages of his audit.
- D. The auditor failed to obtain sufficient competent evidential matter to afford a reasonable basis for an opinion regarding the financial statements under audit.
- E. The auditor failed to exercise due professional care in that he did not meet the three standards applicable to field work, which require planning, evaluation of internal control, and sufficient competent evidential matter.

- 22. Respondent was grossly negligent in the performance of the audit of Union Pacific for the six months ended December 31, 1990, which represented an extreme departure from the standard of practice of public accountancy because of various departures from GAAS which include, but are not limited to, the following:
- A. The audit working papers fail to document any planning of the audit.
- B. The audit working papers fail to document the auditor's understanding of internal control structure and the assessed level of control risk.
- C. The auditor failed to perform analytical procedures in the planning and overall review stages of his audit.
- D. The auditor failed to obtain sufficient competent evidential matter to afford a reasonable basis for an opinion regarding management's representations regarding the valuation, ownership, presentation and disclosure of the \$5 million investment embodied in the financial statements under audit in that management's assertions regarding the valuation, ownership, presentation, and disclosure of the \$5 million investment were not objectively evidenced in the working papers. The auditor failed to consider the proper recording of the stock transaction (the exchange of equity for marketable securities, valued at \$5 million) as required by Generally Accepted Accounting Principles ("GAAP"). The auditor failed to consider the impact of transactions by apparently related parties.

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- evidential matter to afford a reasonable basis for an opinion regarding management's representations regarding premiums receivable embodied in the financial statements under audit.

 Management's assertion that there exist \$1,437,752 in premiums receivable (an amount which represents 16% of the company's total assets) is not authenticated in the workpapers. The file contains facsimile copies of confirmations for \$1,315,312 of the total premiums receivable balance. There is no authentication of the existence of agencies to collect such premiums, nor do the workpapers document any consideration of independence, credibility, or the possibility of irregularities.
- F. The auditor failed to consider the entity's ability to continue as a going concern.
- G. The auditor failed to exercise due professional care in that he did not meet the three standards applicable to field work, which require planning, evaluation of internal control, and sufficient competent evidential matter, and failed to exercise an appropriate level of professional skepticism in his conduct of the audit.
- 23. Respondent was specifically and repeatedly notified, at an address obtained from the United States Postal Service, of his lack of compliance with the Board's change of address requirement.
- 24. Respondent failed to file a change of address with the Board from the date of the first notification referenced in paragraph 23, that is, October 14, 1993, until July 1, 1994, a

period of more than eight months.

25. At the time of this decision, the Board's costs of investigation and prosecution of this matter are \$12,673.50.

DETERMINATION OF ISSUES

- 1. Respondent is subject to disciplinary action pursuant to section 5100 of the California Business and Professions Code as established in the jurisdictional findings in paragraphs numbers 7 through 10, above.
- 2. Respondent is subject to disciplinary action pursuant to section 5100(c) of the California Business and Professions Code on the grounds of gross negligence in his audit of American Capital, by reason of the Findings of Fact numbers 11 through 21, above, and cause for revocation has been established.
- 3. Respondent is subject to disciplinary action pursuant to section 5100(c) of the California Business and Professions Code on the grounds of gross negligence in his audit of Union Pacific, by reason of the Findings of Fact numbers 11 through 20, and number 22, above, and cause for revocation has been established.
- 4. Respondent is subject to disciplinary action pursuant to Board Rule 3 in conjunction with section 5100(f) of the California Business and Professions Code for the wilful violation of a Board Rule, by reason of the Findings of Fact numbers 23 and 24, above, and cause for revocation has been established.

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03541110-SF95AD0770 Case No. AC-95-28 Default Decision

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JCW:pam (6/11/96)

03541110-SF95AD0770 Case No. AC-95-28 Default Decision

ORDER OF THE BOARD OF ACCOUNTANCY

Certified Public Accountant Certificate number 11995,
heretofore issued to respondent Russell Ponce, is hereby revoked.

An effective date of September 7, 1996, has been assigned to this Order.

Pursuant to California Government Code section 11520, subdivision (b), respondent is entitled to make any showing by way of mitigation; however, such showing must be made in writing to the Board of Accountancy, 2000 Evergreen Street, Suite 250, Sacramento, California 95815, prior to the effective date of this decision.

Made this 7th day of August , 1996.

Robert J. Shackleton, President

Board of Accountancy

Department of Consumer Affairs

ANNEX A

1 2	of the State of California
ļ	Deputy Attorney General, State Bar No. 93170
3	Department of Justice 2101 Webster Street, 12th Floor
4	Oakland, California 94612-3049 Telephone: (510) 286-3787
5	Attorneys for Complainant
6	The collection of the completion of the collection of the collecti
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8	BEFORE THE BOARD OF ACCOUNTANCY DEPARTMENT OF CONSUMER AFFAIRS
9	STATE OF CALIFORNIA
10	
11	In the Matter of the Accusation) NO. AC-95-28
12	Against:)
13	RUSSELL PONCE) ACCUSATION 1275 Fourth Street, Suite 640)
14	Santa Rosa, CA 95404)
15	Certified Public Accountant) Certificate No. 11995)
16	Respondent.)
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18	Complainant Carol Sigmann, as cause for disciplinary
19	action, alleges:
20	1. Complainant is the Executive Officer of the
21	California Board of Accountancy ("Board") and makes and files
22	this accusation solely in her official capacity.
23	LICENSE INFORMATION
24	2. On or about October 16, 1965, Certified Public
25	Accountant Certificate No. 11995 was issued by the Board to
26	Russell Ponce ("respondent"). The certificate expired on
27	September 1, 1993, because the renewal fee was not paid and

STATUTES AND REGULATIONS

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- 3. At all times material herein, section 5100 of the California Business and Professions Code (hereinafter "Code") has provided in pertinent part that "(a)fter notice and hearing, the Board may revoke, suspend or refuse to renew any permit or certificate" issued by the Board for unprofessional conduct, including but not limited to:
 - 5100 (c) Dishonesty, fraud, or gross negligence in the practice of public accountancy.
 - Willful violation of the Accountancy Act or any 5100 (f) rule or regulation promulgated by the board.
- The Board's regulations, codified in Title 16 of the California Code of Regulations, provide, in Section 3 that it is mandatory for every permit holder to file, in writing, with the Board at the time of the payment of his or her renewal fee his or her address and business connections and to notify the Board, in writing, within 30 days of any change thereof occurring during the renewal period.
- Applicable standards of practice pertinent to this 5. accusation include, without limitation:
 - Generally Accepted Auditing Standards ("GAAS"), which standards are discussed, as relevant herein, in the Statements on Auditing Standards ("SAS") codified by the American Institute of Certified Public Accountants (AICPA). The statements are codified by AU number.

sections pertinent herein include, without limitation: AU § 230; AU § 311; AU § 316.16; AU §§ 319, 319.26 & 319.39; AU § 326; AU §§ 329.01, 329.06, & 329.22; AU §§ 339 & 339.05; and AU § 341.02.

- b. Generally Accepted Accounting Principles
 ("GAAP"), derived from various authoritative sources,
 including, without limitation:
 - 1. Statements of Financial Accounting Standards ("FAS" or "FASB"), issued and codified by the Financial Accounting Standards Board (also "FASB"). The sections pertinent herein include, without limitation, FASB Current Text, B50.645 (Transfers and Exchanges between Enterprises under Common Control).
 - 2. Opinions ("APB") issued by the Accounting Principles Board (also "APB", a predecessor of FASB). The opinions pertinent herein include, without limitation, APB 29.
- 6. Code section 5107 provides for recovery by the Board of all reasonable costs of investigation and prosecution of the case, including, but not limited to, attorney's fees in specified disciplinary actions, including alleged violations of section 5100(c). A certified copy of the actual costs, or a good faith estimate of costs signed by the Executive Officer, constitute prima facie evidence of reasonable costs of investigation and prosecution of the case.
- 7. Pursuant to section 118(b) of the Code, the suspension, expiration, or forfeiture by operation of law of a

license issued by the Board shall not during any period within which it may be renewed, restored, reissued or reinstated, deprive the Board of its authority to institute or continue a disciplinary proceeding against the licensee upon any ground provided by law or to enter an order suspending or revoking the license or otherwise taking disciplinary action against the licensee on any such ground. Section 5070.6 of the Code provides that an expired permit may be renewed at any time within five years after its expiration upon compliance with certain requirements.

CAUSES FOR DISCIPLINE

AUDITS OF AMERICAN CAPITAL HOLDING CORPORATION AND UNION PACIFIC FIRE AND MARINE INSURANCE CO., LTD

- 8. Respondent performed an audit for American Capital Holding Corporation (formerly American Entertainment Venture Corp., hereinafter "American Capital") for the six month period ended December 31, 1990, and for Union Pacific Fire & Marine Insurance Company, Ltd. (hereinafter "Union Pacific") for the six month period ended December 31, 1990. The following circumstances are material to the matters alleged in this accusation:
- A. American Capital was organized under the laws of the state of Nevada in August, 1983. Union Pacific was organized under the laws of the Territory of the British Virgin Islands on September 27, 1988, and began doing business in the United States in December, 1989. American Capital acquired Union Pacific on April 1, 1990.

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American Capital presents its financial statements on a consolidated basis, with 90% of the assets attributable to Union Pacific.

- С. With regard to certain assets presented in the financial statements, the value and ownership of the assets were questionable. The single largest item on both sets of financial statements is Marketable Securities recorded at \$5 million. transaction is described in the notes to the financial statements as a capital contribution of 5,000,000 shares of newly issued preferred stock from American Capital (parent) to Union Pacific (subsidiary). Union Pacific then exchanged the parent company stock for the marketable securities.
- The audit file contained two facsimile D. confirmations of a \$5 million investment, both headed "Environtec Inc." (Environtec is one of the investments in the marketable securities portfolio). One facsimile confirms the quantity of stocks and the \$5 million or greater market value of the portfolio. The facsimile appears to be from a related party, Allen Broughton. The other facsimile confirms the per share value of the stocks in the portfolio. The faxed confirmations raise questions regarding the credibility of the confirmations. The materiality of these investments affects the level of reliance that an auditor places on the confirmations.

The auditor used NASDAO statistics to substantiate the per share value of two of the stocks (that together represent 79% of the \$5 million investment). The test was of little value, given the thinly traded nature of the shares involved.

addition, a "going concern" issue was raised in the SEC form 10-K for UsAsia International Publications, Inc. (one of the investments).

- E. The agreement between American Capital and the Kendrick Trust entitled "Capitalization Agreement American Capital" reflects that the marketable securities would be purchased by American Capital and would be available for the benefit of Union Pacific. The agreement states that American Capital will issue 5,000,000 shares of its preferred stock to the Hartford Investment Fund II as consideration for the marketable securities, which appear to be owned by American Capital, not Union Pacific.
- F. Many documents contained in the audit files make clear that Kendrick Trust and/or Allen Broughton, Trustee, are related parties to the entities under audit, which raises a question regarding whether the \$5 million investment was an armslength transaction.
- G. On June 10, 1991, the California Department of Insurance took administrative action regarding Union Pacific, and issued an order pursuant to California Insurance Code Section 1765.1 to the Surplus Line Association of California not to place any new or renewal business with this nonadmitted insurer. This action was based in part upon Union Pacific's excessive investment in corporate stock, considered hazardous because of the inherent unpredictability of the market value of such stocks. Applying this principle in this instance, the California Department of Insurance calculated that Union Pacific exceeded

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the limitations placed on these types of investments by \$ 4,452,604.

- 9. Incorporating by reference the matters alleged in paragraph 8, respondent is subject to disciplinary action under Code section 5100(c) in that he was grossly negligent in the performance of the audit of American Capital for the six months ended December 31, 1990, which represents an extreme departure from the standard of practice of public accountancy because of various departures from Generally Accepted Auditing Standards ("GAAS"). The departures from GAAS include, but are not limited to, the following:
- A. The audit working papers fail to document any planning for the audits. (Reference AU § 311; AU § 316.16; AU § 339.05.)
- B. The audit working papers fail to document the auditor's understanding of internal control structure and the assessed level of control risk. (Reference AU § 319; AU § 319.26; AU § 319.39.)
- C. The auditor failed to perform analytical procedures in the planning and overall review stages of his audit. (Reference AU § 329.01; AU § 329.06; AU § 329.22.)
- D. The auditor failed to obtain sufficient competent evidential matter to afford a reasonable basis for an opinion regarding the financial statements under audit. (Reference AU § 326; AU § 339.)
- E. The auditor failed to exercise due professional care in that he did not meet the three standards applicable to

field work, which require planning, evaluation of internal control, and sufficient competent evidential matter. (Reference AU § 230.)

- 10. Incorporating by reference the matters alleged in paragraph 8, respondent is subject to disciplinary action under Code section 5100(c) in that he was grossly negligent in the performance of the audit of Union Pacific for the six months ended December 31, 1990, which represented an extreme departure from the standard of practice of public accountancy because of various departures from GAAS which include, but are not limited to, the following:
- A. The audit working papers fail to document any planning of the audit. (Reference AU § 311; AU § 316.16; AU § 339.05.)
- B. The audit working papers fail to document the auditor's understanding of internal control structure and the assessed level of control risk. (Reference AU § 319; AU § 319.26; AU § 319.39.)
- C. The auditor failed to perform analytical procedures in the planning and overall review stages of his audit. (Reference AU § 329.01; AU § 329.06; AU § 329.22).
- D. The auditor failed to obtain sufficient competent evidential matter to afford a reasonable basis for an opinion regarding management's representations regarding the valuation, ownership, presentation and disclosure of the \$5 million investment embodied in the financial statements under audit (reference AU § 326; AU § 339) in that management's assertions

regarding the valuation, ownership, presentation, and disclosure of the \$5 million investment were not objectively evidenced in the working papers. The auditor failed to consider the proper regording of the stock transaction (the exchange of equity for marketable securities, valued at \$5 million) as required by Generally Accepted Accounting Principles (GAAP). (Reference FASB Current Text, B50.645 and APB 29; AU § 316; California Insurance Code Section 1198.) The auditor failed to consider the impact of transactions by apparently related parties.

evidential matter to afford a reasonable basis for an opinion regarding management's representations regarding premiums receivable embodied in the financial statements under audit (reference AU § 326; AU § 339), as follows:

Management's assertion that there exist \$1,437,752 in premiums receivable (an amount which represents 16% of the company's total assets) is not authenticated in the workpapers. The file contains facsimile copies of confirmations for \$1,315,312 of the total premiums receivable balance. There is no authentication of the existence of agencies to collect such premiums, nor do the workpapers document any consideration of independence, credibility, or the possibility of irregularities.

- F. The auditor failed to consider the entity's ability to continue as a going concern. (Reference AU § 341.02, and California Insurance Code Section 1198.)
- G. The auditor failed to exercise due professional care in that he did not meet the three standards applicable to

03541110-SF95AD0770 No. AC-95-28 Accusation field work, which require planning, evaluation of internal control, and sufficient competent evidential matter, and failed to exercise an appropriate level of professional skepticism in his conduct of the audit. (Reference AU § 230.)

FOR FURTHER CAUSE FOR DISCIPLINE

disciplinary action pursuant to Board Rule 3 in conjunction with Business and Professions Code section 5100(f) in that, after having been specifically and repeatedly notified, at an address obtained from the United States Postal Service, of his lack of compliance with the change of address requirement, respondent failed to file a change of address with the Board from the date of the first such notification, October 14, 1993, until July 1, 1994, a period of more than eight months. Respondent's failure to comply with this rule in the face of repeated notifications constitutes his wilful violation of a Board rule and provides cause for discipline of respondent's license.

PRAYER

WHEREFORE, complainant requests that the Board hold a hearing on the matters alleged herein, and that following said hearing, the Board issue a decision:

- Revoking or suspending Certified Public Accountant Certificate Number 11995, heretofore issued to respondent Russell Ponce;
- Awarding the Board costs as provided by statute;
 and

1	3. Taking such other and further action as the Board
2	deems proper.
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4	DATED: March 26, 1996
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6	Carolfiguann
7	Carol Sigmann Executive Officer
8	Board of Accountancy Department of Consumer Affairs State of California
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10	Complainant
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12	03541110-SF95AD0770 (2/20/96)
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